

The Waters Advocacy Coalition ("WAC") is a broad coalition of associations representing the nation's construction, manufacturing, housing, real estate, mining, agricultural, and energy sectors. Our members are the economic engine in the United States: we are the job creators. We are writing to express our strong support for S. 2245, "Preserve the Waters of the U.S. Act."

S. 2245 is very straight forward. It would prevent the Environmental Protection Agency (EPA) and the Corps of Engineers (Corps) from issuing their "Final Guidance on Identifying Waters Protected by the Clean Water Act" (Final Guidance) or using it as a substantial basis for any rule.

We urge your immediate support for S. 2245. The Final Guidance in effect eliminates the term "navigable" from the Clean Water Act (CWA) and improperly increases the scope of federal jurisdiction under the Act. The Guidance also ignores the fundamental premise in the CWA that there are waters subject to the exclusive regulatory jurisdiction of the states. The Final Guidance is overly broad and expands federal jurisdiction well beyond the intent of Congress and the limitations recognized in recent Supreme Court decisions.

Additionally, while we would not support this policy if it were proposed through a rule-making, we firmly believe that it is especially inappropriate for the EPA and the Corps to implement such a significant change to the CWA under the auspices of a guidance document. The process undertaken by EPA and the Corps has allowed for none of the safeguards built into the Administrative Procedures Act, as it fails to:

- Consider the full costs of implementing the Guidance. EPA's economic analysis was limited to costs associated with section 404 of the CWA. The Final Guidance, however, applies to all CWA programs, including sections 303, 311, 401, 402, and 404. By only looking at the implementation costs in the context of section 404, therefore, EPA significantly underestimated the actual total cost of the Guidance.
- Undertake mandatory steps to ensure that the agencies adopt the least burdensome alternative for small business under requirements of the Regulatory Flexibility Act (RFA) and the Small Business Regulatory Enforcement Fairness Act (SBREFA).

We ask that you support S. 2245. EPA and the Corps should not be allowed to use guidance to implement the largest expansion of CWA authority since the CWA was enacted. Only Congress has the authority to make such a sweeping change to the CWA.

Sincerely,

American Farm Bureau Federation® American Forest & Paper Association American Petroleum Institute American Road and Transportation Builders Association Associated General Contractors of America **CropLife America** Edison Electric Institute Florida Sugar Cane League Foundation for Environmental and Economic Progress Industrial Minerals Association – North America International Council of Shopping Centers Irrigation Association National Association of Home Builders National Association of Manufacturers National Association of State Departments of Agriculture National Association of REALTORS® National Cattlemen's Beef Association National Council of Farmer Cooperatives National Milk Producers Federation National Mining Association National Multi Housing Council National Pork Producers Council National Stone, Sand and Gravel Association Public Lands Council **Responsible Industry for a Sound Environment** Southern Crop Production Association The Fertilizer Institute United Egg Producers Western Business Roundtable